



The Police Commission

CITY AND COUNTY OF SAN FRANCISCO

February 11, 2021

Chief William Scott
Chief of Police

Dear Chief Scott:

At the meeting of the Police Commission on Wednesday, February 10, 2021, the following resolution was adopted:

RESOLUTION 21-15

ADOPTION OF DEPARTMENT GENERAL ORDER 1.08, "COMMUNITY POLICING"

RESOLVED, that the Police Commission hereby adopts revised Department General Order 1.08, "Community Policing."

AYES: Commissioners Cohen, Elias, DeJesus, Brookter, Hamasaki

Very truly yours,

A handwritten signature in blue ink, likely belonging to Sergeant Stacy Youngblood, is positioned above the printed name.

Sergeant Stacy Youngblood
Secretary
San Francisco Police Commission

1211/rct

cc: A/Captain E. Altofer/PSPP
Gloria Rosalejos/Written Directives

MALIA COHEN
President

CINDY ELIAS
Vice President

PETRA DeJESUS
Commissioner

JOHN HAMASAKI
Commissioner

DION-JAY BROOKTER
Commissioner

Sergeant Stacy Youngblood
Secretary

General Order

Rev. XX/XX/XXXX

Community Policing

1.08.01

VISION AND VALUES

The Department commits to a safe, healthy, and vibrant community. Our spirit and work is guided by a *guardian mindset philosophy and we recognize that our role as protectors is rooted in empathy, understanding, and mutual respect. We partner and engage with community members and organizations to collaboratively identify and problem-solve local challenges and increase safety for residents, merchants, visitors, and officers. All members of the Department shall embody the following values in all their work, which encompasses the tenets of procedural justice consisting of: voice, neutrality, respectful treatment, trustworthiness, and 21st Century Policing.

**Guardian- defender, protector, or keeper- one who advocates for another. Community members are more willing to cooperate with officers they already know and trust. If Officers view themselves as guardians and have built relationships in the community, they will naturally be more respectful and considerate, promoting safety with respect.*

Respect

- We respect the cultures and histories of the neighborhoods and communities we work in.
- We treat all people equally and with dignity, without regard to actual or perceived race, color, ethnicity, national origin, age, religion, gender identity or expression, sexual orientation, mental or physical disability, socioeconomic status, or any other trait.

Partnership

- We proactively nurture relationships with and empower all San Francisco community members to take an active role in public safety and find solutions to local issues.

Honesty and Transparency

- We develop and maintain honest and transparent communication with the communities we serve.

Responsibility and Accountability

- We have the courage to take responsibility for our actions and be held accountable by ourselves and others.

1.08.02

DEFINITIONS

Community Policing is a mindset through which Officers build collaborative, transparent, trusting relationships with the communities they serve through partnerships and problem solving. It is built upon the philosophy of embodying a guardian mindset, which officers feel like and are seen as a part of the community, rather than separate from it.

Community Engagement reflects a community policing mindset through actions in which Department members seek to build trust and relationships with community members, such as through positive one-on-one interactions while on patrol, Department sponsored programs, or participation in community events and discussions. Community engagement upholds the language and spirit of the Department's community policing Vision and Values statement.

Problem Oriented Policing and Problem Solving is a community policing strategy that seeks to identify and address the underlying conditions that contribute to public safety problems in our communities. Problem Solving involves a systematic "long view" approach to solving and or significantly reducing community problems. Typically, a problem is defined by two or more related and ongoing crimes, community concerns, or disorder that the police are expected to handle. Department members are encouraged to utilize formalized problem solving methods in partnership with the community in an effort to identify and solve problems. Department Manual 2 (Community Policing) provides the structure and process for the application of Problem Solving for community problems.

1.08.03

COMMUNITY POLICING STRATEGIC PLAN

The Department, in collaboration with the community, has identified goals and objectives in the development of a Community Policing Strategic Plan. As members of the Department, we embrace the below goals to build a strong relationship with all people in all communities in which we serve.

All members shall ensure their work in community policing, community engagement and problem solving support the following goals and objectives:

Goal 1: Communication

Honest, transparent, and empathetic dialogue between the Department and the San Francisco community.

- a. Create a diverse set of communication channels between the Department and the community where we share and receive information and feedback across a range of communication channels.

- b. Respond to requests for service and information in a timely and transparent manner.
- c. Solicit conversation, input, and collaboration from a culturally diverse demographic.
- d. Transparently communicate, publicize, and educate the community about Department goals and policies.

Goal 2: Education

The Department both trains and is trained by the communities it serves.

- a. Teach the community to empower them to improve community safety.
- b. Invite community members who possess neighborhood-specific expertise to present at Department trainings.

Goal 3: Problem Solving

Increase safety through collaborative working partnerships between the Department, community members, and organizations to identify and address local topics of concern.

- a. **The Department shall provide members with resources and guidance to connect individuals with external resources, and m**~~Members should connect individuals to external~~ **provide information regarding those** resources when a call for service is outside their scope.
- b. Collaboratively identify and develop responses to local issues and concerns with individuals, community-based organizations, and city services.
- c. Utilize a formalized problem-solving model across all district stations which is structured to address the root causes of important community challenges. (Refer to Community Policing and Problem Solving Manual-DM2)

Goal 4: Relationship-building

Strong, trusting, and respectful relationships between the Department and all facets of San Francisco community.

- a. Increase visible officer presence and proactive, positive engagement with individuals and businesses outside of calls for service.
- b. Provide bias free, dignified, and equal treatment to all community members. Also provide bias free access to resources to all community members. (Refer to DGO 5.17)

Goal 5: SFPD Organization

The Department's organization and operation leads community policing efforts and demonstrates a guardian mindset.

- a. Develop policies, priorities, and procedures that are consistent across stations and bureaus and support neighborhood-specific plans.

- b. The Department will be committed to continuous review of our community policing practices and suggest improvements as needed.
- c. Support restorative justice goals.
- d. Support officers with sufficient resources to meet these expectations effectively and sustainably.
- e. Recruit members who reflect the city's diversity and know the communities they serve.
- f. Integrate community policing values in recruitment, training, and professional development of members.
- g. Deploy Officers in a way that maintains consistency and continuity with the communities they serve.

1.08.04
POLICY

COMMUNITY ORIENTED POLICING AND PROBLEM SOLVING

A. Community Policing

District Station Captains are expected to provide time and resources for officers to participate in community events, relationship-building, and problem-solving activities. District Station Captains shall be provided the authority to serve the diverse populations represented in their respective districts within the tenets of community policing. The Department has provided structure and support as provided by the Community Policing Strategic Plan (see above).

In addition, District Station Captains shall, when practicable, include foot and bicycle patrol as part of their strategy in building partnerships with the community. Officers working outside the confines of a patrol car may find it easier to interact with community members and to identify otherwise overlooked problems. District Station Captains shall continue to evaluate the effectiveness of this deployment strategy by considering the numbers of calls for service, crime prevention initiatives, and individual interactions with the community.

B. Community Engagement

All members of the Department are expected to seek out and engage in positive interactions with the community whenever possible. District Station Captains will actively support community policing programs and problem solving efforts. They will provide officers with the time and resources to participate in these activities.

District Stations should host events that build strong relationships and trust between district officers and community members. These events are to be coordinated through the

Community Liaison Officer and guided by community engagement best practices. District Station Captains shall implement minimum Community Engagement practices as outlined in Department Manual 2-Community Policing.

When planning and participating in these events, members shall broaden and deepen the dialogue with community groups, community leaders, and community members. An effort should be made to include individuals and groups who have been critical of Department and/or City services. Such broad engagement serves the goals of building trust, developing relationships, and working together to identify and address areas of mutual concern.

C. The Role of the Community Engagement Division (CED)

The Commander of the Community Engagement Division is responsible for promoting and auditing Community Oriented Policing and Problem Solving concepts and efforts throughout the entire Department. The Commander will ensure that the Community Engagement Division (CED) provides an overall Department structure and framework to enhance community relationships in our City. The Commander of CED will work collectively with the Commanders of FOB (Golden Gate and Metro), Airport Bureau, Administration Bureau, Special Operations Bureau and, Investigations Bureau, to support the effort of all stations, bureaus and assignments in the Department by promoting community oriented policing and problem solving policies, procedures and practices. CED will be staffed within the Field Operations Bureau and is required to provide the necessary structure and support so that the entire Department may accomplish community oriented policing and problem solving goals.

In addition to providing Community Oriented Policing and Problem Solving support, CED is also responsible for promoting and hosting community engagement events and programs throughout the Department to gear towards building community trust and relationships.

Members assigned to the Community Engagement Division should reflect the diversity of the community it serves in order to effectively coordinate community policing efforts throughout the City.

The Community Engagement Division should partner with the Department's Media Relations Unit (MRU) in order to provide information to the community.

The Media Relations Unit (MRU) shall produce and distribute to all members a video from the Chief which highlight various community policing topics and officers who exemplify community policing values and behavior during each monthly video distribution.

D. Community Liaison Officer Program

District Station Captains shall appoint at least one Community Liaison Officer. This Officer will serve as a liaison between the Community Engagement Division, the District Station Captain, and the Community. They will be responsible for planning community engagement events and for keeping the Community Engagement Division updated as to the implementation of their plan.

In addition, the Community Liaison Officer (CLO) will attend the Community Engagement Division's monthly CLO meeting.

E. Community Police Advisory Boards (CPABS)

The Department's strategy on the oversight and implementation of Community Police Advisory Boards for the ten District Station Captains rests with the Commander of the Community Engagement Division. SF Safe will serve to assist with meeting logistics as agreed upon by contract. District Station Captains shall maintain Community Police Advisory Boards (CPABs). These forums will provide a venue for consultation, collaborative problem-solving, and community engagement events and activities. (Refer to Community Police Advisory Boards Department Manual #24).

F. Chief's Community Advisory Forums

The Commander of the Community Engagement Division oversees the implementation and oversight of the various Advisory Forums with the approval of the Chief of Police. The Department shall conduct regular Community Advisory Forums meetings. The Chief of Police or their designee will facilitate a discussion with a variety of Advisory Forums either on a monthly or quarterly basis in order to provide a venue for consultation, collaborative problem-solving, and community engagement events and activities.

Forums will consist of a Department Chair at the rank of Commissioned Officer, one civilian co-chair, and several community members, approved by the Chief of Police. Each Community Advisory Forum will nominate a team member to document action items and issues raised which will be included in a quarterly report to the Community Engagement Division. Any pressing issues raised will be documented using the Issued Raised Form (SFPD Form 598A) and forwarded to the Community Engagement Division within 3 days of the meeting. Within 30 days, the Community Engagement Division will respond with a proposed disposition of the issue/request. Any feedback from this process that will benefit or improve a unit or division outside of the Community Engagement Division will be shared with that unit or division.

G. Weekly District Station Newsletter

District Station Captains shall publish a weekly newsletter (following the newsletter guidelines outlined in DM2) with the support and resources of the Department's Media Relations Unit and Technology Division.

H. Town Hall Meeting-Officer Involved Shooting

The Investigative Services Detail, District Station of Occurrence, and the Community Engagement Division will coordinate their efforts for the convening of a Town Hall Meeting to be held within 10 days of an Officer Involved Shooting. The meeting may include the release of Body Worn Camera (BWC) videos, provide basic facts of the case, explanations of the investigative process, and listening to community members.

The Community Engagement Division will serve as a liaison between the Department and the family of the deceased or injured subject and will contact the family as soon as practical after the incident.

1.08.05

ACCOUNTABILITY

Annual Community Policing Plans

- A.** By November 1st of each year, Commanding officers of every Bureau, District Station, Unit and Detail shall issue an Annual Community Policing Strategic Plan. This plan outlines how their command will continue to build relationships with local city agencies, community groups, nonprofit organizations, and members of the public for the upcoming year effective on January 1st of the following year. Plans should be developed in line with the Department's overall Community Policing Strategic Plan and should reflect input from the community the command serves. The plans will be submitted through the chain of command to the Community Engagement Division. Once approved, plans will be posted on the Department's website by January 1st.

Each December, the Commander of the Community Engagement Division (CED) shall meet with the Deputy Chief and Commanders of the Field Operations Bureau (FOB) to present a review of the past year's community policing strategies, engagements, and outcomes. The presentation shall include a summary of community feedback regarding these topics.

COMMUNITY POLICING REVIEW COMMITTEES

1. Internal Review Committee

During the month of January, the Commander of the Community Engagement Division shall schedule a meeting to review the outcomes of Community Policing, Engagement, and Problem Solving. The Deputy Chief of the Field Operations Bureau and the Commanders of the Metro and Golden Gate Divisions shall select three district captains who engaged in successful and innovative community policing practices during the

previous year to serve as peer-to-peer trainers to the other district station captains and lieutenants for the current year. Such trainers shall also seek local community input on effective strategies and future goals.

2. External Review Committees

The Commander of the Community Engagement Division is responsible for coordinating two committees consisting of the **Community Policing and Problem Solving Implementation Committee** and the **Community Policing and Problem Solving Oversight Committee**.

a. Community Policing and Problem Solving Implementation Committee

This committee will meet on a quarterly basis and will be responsible for reviewing the Department's overall efforts on Community Policing and Problem Solving.

In addition, the Committee will be responsible for:

1. Discussing the current engagement strategies for effectiveness by reviewing evaluations from community survey feedback and discussing programming.
2. Discussing cross organizational goals, and current community policing and problem solving plans and outcomes.
3. Regularly assessing existing framework by remaining abreast of emerging community policing strategies and best practices employed by other law enforcement agencies.
4. Developing new ideas or strategies.

The committee will consist of both Department and community members selected by the chair of the committee in consultation with our city and community partners.

Department representatives include:

1. Commander of the Community Engagement Division, Chair
2. Two District Station Captains (one from the Metro Division and one from the Golden Gate Division).
3. Captain, Lieutenant and Sergeant of the Community Engagement Division.
4. A Community Liaison Officer Representative selected by the Department Captains.

Community representatives include:

5. Representatives from the Department of Police Accountability, SF Safe, Department of Public Health, and Controller's Office.
6. Two representatives from the Department's Community Police Advisory Board.
7. Other community members as selected by the Commander of the Community Engagement Division.
- 8.

b. Community Policing and Problem Solving Oversight Committee

This committee will be responsible for overseeing community policing and problem solving strategies and will focus on:

1. Recognizing the District Captains engaged in best practices and utilizing them as peer trainers for other Captains.
2. Reviewing best practices and monitor progress and growth.
3. Auditing District Stations to determine if the stations are meeting outcomes, effectiveness of the electronic platform, and the problem solving efforts, following best practices in community engagement and formalized problem solving as outlined in the Community Policing and Problem Solving Manual (DM2).

The committee will consist of:

1. Deputy Chief of the Field Operations Bureau and Commander of the Community Engagement Division (Co-Chairs).
2. Commanders of the Field Operations Bureau.
3. Captains from the Community Engagement Division, Metro and Golden Gate Divisions (Rotated quarterly).
4. Lieutenant of the Community Engagement Division.
5. A representative from the District Attorney's Office.
6. Representative from training division (FTO, CPT, etc.)
7. Community Stakeholders to serve a 1-year term as designated by the co-chairs.

The Oversight Committee will be responsible for inviting District Station Captains in on a rotating basis, as an accountability measure, to determine specifically the goals, strategies and outcomes of formalized Community Oriented Policing and Problem Solving and to document best practices for later use.

B. Internal Community Policing Discussions

The Commander of the Community Engagement Division will facilitate a discussion with the District Station Captains assigned to the Field Operations Bureau regarding community policing efforts in the monthly Field Operations Bureau meeting in order to coordinate and align efforts, messaging, and problem-solving.

District Station Captains shall provide a report on all community policing activities within their command on monthly reports routed through their chain of command to the Community Engagement Division.

During Crime Strategy meetings, Commanding Officers should report on their community policing, community engagement activities, and/or problem solving efforts.

1.08.06

DATA COLLECTION AND METRICS

A. Community Engagement Tracking and Data Collection

District Station Captains shall digitally track all community engagement activities via standardized electronic templates provided by the Community Engagement Division.

All Department sponsored events shall collect data, which includes feedback from the community, to help measure the effectiveness of our community policing and engagement strategies. This data will be used during internal and external review of the Department's community policing and community engagement practices.

The results of this information should be included in the Department's Annual Report on community policing and posted on the Department webpage for public viewing.

In addition, whenever feasible, the Department should produce periodic community surveys and provide a mechanism for community feedback via the Department's website. Results of community surveys should be posted on the Department's webpage.

B. Internal Tracking of Community Engagement Events

The Department shall provide a shared calendar both externally to the community and internally to Department members which lists upcoming Department sponsored events. The internal calendar should track information related to the planning and after action of an event.

C. Community Oriented Policing and Problem Solving

The Department has developed a standardized method and strategy for District Station Captains to follow when addressing a community issue and/or problem. This strategy involves tracking and/or assigning issues for follow up. Adequately addressing community problems involves including the community in the response as well as utilizing proven tools such as the "S.A.R.A" (Scan-Analysis-Response-Assess) Model to work through the problem. Refer to Department Manual 2-Community Policing for the Department's standardized procedure.

D. Community Policing Metrics

The Community Engagement Division shall utilize the Community Policing performance objectives (outlined in the Community Policing Strategic Plan) as well as qualitative and quantitative success criteria from each station, unit, and detail. The Community Engagement Division will share the performance results across the Department and Community on an annual basis as in the Department's Annual Community Policing report.

The goals and performance measures related to Community Policing for all stations, units, and details will be re-evaluated on a continual basis for review and improvement. Changes and revisions will be incorporated into the overall Community Policing

Strategic Plan, Department General Order (DGO) 1.08 and Department Manual 2-Community Policing as amendments to the policy.

E. Performance Evaluations

Department performance evaluations shall include members' efforts to meet the Department's community policing and community engagement goals, positive police-community interaction, and problem resolution.

The Department shall reward Department members through standard award practices (refer to DGO 3.09 Department Awards) for outstanding accomplishments in community policing, community engagement and formalized problem solving.

1.08.07
TRAINING

A. Community Policing Training

The Commanding Officer of the Youth and Community Engagement Unit within CED is responsible for ensuring the Department remains abreast of national policing best practices and will work closely with the Training Division to ensure that the training curriculum is consistent with such practices and includes contemporary examples of successful practices both within the Department and nationwide. The Community Policing and Problem Solving Oversight Committee will be responsible for the ongoing review process to review national policing best practices and update the training curriculum. On an annual basis, the Community Policing and Problem Solving Oversight Committee will convene to discuss emerging community policing practices and provide a brief public report of its findings or recommendations.

All Department members (sworn and non-sworn) shall attend Community Policing training every two years. This training shall be developed by the Training Division in consultation with the Community Engagement Division and be a minimum of 2 hours in length. Training should include best practices in community policing, community engagement, customer service, and problem solving. Non-sworn Department members are also required to receive training in community policing. At the Basic Academy level, academy training will include discussions, tours, and other interactions with a range of communities and neighborhoods as part of the Academy's Community Immersion Program.

The Field Training Office of the Department's Training Division is required to direct Field Training Officers to develop and deliver training to a recruit during Field Training, which includes key community policing concepts as a way to augment and expand training provided in the Basic Academy.

B. Maintaining Knowledge of Community Policing Best Practices

Members of the San Francisco Police Department shall be required on annual basis to read and maintain a working knowledge of the Final Report of the President's Task Force on 21st Century Policing. The Department will provide recommendations and guidance to Sergeants, Lieutenants, and Captains to ~~will~~ continue conversations on the Final Report through roll call, in-service training, and community meetings.